# Round Hill Rate Study Capital Project Scenarios

Last Meeting - Introduction of Issues



Today - Capital Project Scenarios

Next Meeting – Rate Scenarios

April 5, 2023

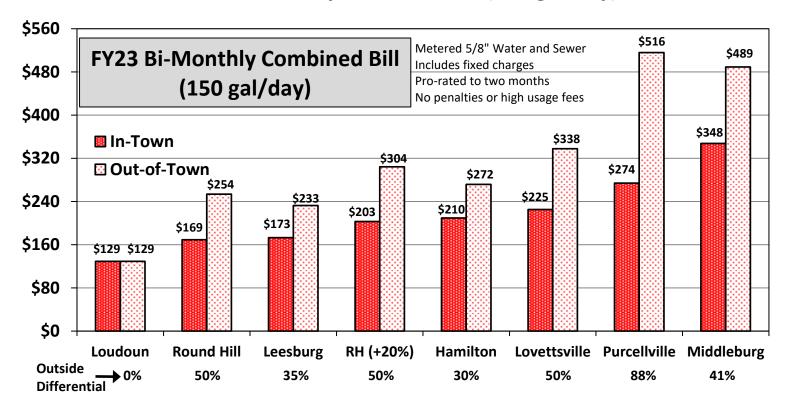
#### Rate Study Recap

- March 15 meeting provided an overview of utility system
  - Good
    - Current rates are lowest of Loudoun Towns
    - Current reserves are healthy
    - System growth strong in recent years large user base
  - Bad
    - Very few future availability fees incoming
    - Capital projects and budgets growing much faster than planned
      - Rates were set to fund \$9.6M CIP, but \$13.4M in draft utility CIP
  - Ugly
    - Inflation and borrowing costs increased sharply past 2 years
      - □ 5-8% annual inflation instead of 2-4%, also impacts borrowing costs
      - Rate increases inevitable even if most capital projects cut

Today is a discussion of capital project scenarios and inflation/interest rate scenarios to illustrate impacts on rates

## Current (FY23) Rate Comparison

#### FY23 Bi-Monthly Combined Bill (150 gal/day)



- Round Hill currently has lowest utility rates of the Loudoun towns
  - Even if rates increased 20%, would still be lower than all other towns except Leesburg

# Major CIP Projects (Well-Defined)

- Southern Tank (\$4.2M)
  - Must be done for system resiliency (major single point of failure)
    - Secondary benefits improve fire flow south of bypass and provide cell leasing site
  - Projected costs have grown 70% in last 4 years (Covid effect on construction costs)
    - Get project 'shovel-ready' then monitor construction/borrowing costs for opportunity
- ESTP Replacement (\$3.4M) / Well-D (\$500K)
  - Water capacity near limit little margin for drought or well failure
    - Close to restrictions in summer 2021 after Goose Creek WTP failed
  - Water demand stable since 2021 (systems users grew as average use dropped)
  - If major CIP cut needed, get ESTP shovel-ready but delay construction
    - Well D can be used in manual operation as emergency source prior to ESTP
- Tertiary Filter Replacements (\$900K)
  - Filters already ordered Town is committed. Investigating financing options.

#### Big 3 is now the Big 4

### Other Major CIP Projects On Horizon

- New Utility Building (\$1M?)
  - Need for better working environment, more storage facilities
  - CIP reduced to only address immediate storage needs (\$250K) for now
- Stoneleigh 2<sup>nd</sup> Tank (\$600K?) and pressure issues (\$\$??)
  - Significant concerns about whether 2<sup>nd</sup> tank is even adequate
  - CIP reduced to only address safety issues until a zone redesign can be studied
- New treatment plant for Well 719 (\$1M? More?)
  - Relocate treatment from a backyard to adjoining town-owned parcel
- Large Reservoir Dam Rehab (\$1.5M? \$2.5M?)
  - Still awaiting state recommendations and investigating options
  - Town has no further use for site, so lowest cost options will be pursued
- All of these major projects removed from the 5-year planning window
  - Minor allowances included for safety issues, immediate needs and studies

### Minor Capital Projects (Well-Defined)

- Most have minor impact on rates
- WWTP Upgrades (\$365K)
- Valve replacements (\$500K over 5 years)
- Stoneleigh Well Vault Rehab (\$130K for safety issues only)
- 719 Lift Station Rehab (\$150K for safety issues only)
- Backhoe (\$135K)
- Other Miscellaneous/undefined CIP (\$1.7M over 5 years)
  - Rate study must assume some things just 'come up'
  - Allowance for less-defined projects, studies, etc. and/or emergencies
  - \$300K/year water + \$200K/year sewer (in out years)

#### CIP Scenarios

- Mayor and Town Manager have refined project list several times
  - Reduced \$13.4 draft CIP down to \$12M (including allowance for miscellaneous)
  - Town Manager cut many projects that may still be needed eventually
- Mayor and Project Manager have refined financing scenarios
  - Developing financing options for Well D and Tertiary filters, as well as future projects
- Town Manager's New Recommended CIP is <u>Baseline Scenario</u> (\$12M)
  - Step increase: 27% 5% 5% 5% 5% 5% (build each project as needed with financing)
  - Phased increase: 13% 13% 10% 10% 5% 5% (only if delay 1 major project 2-3 years)
- Illustrate rate sensitivity to CIP with <u>Alternate Scenario (\$8.7M)</u>
  - Only building one of Southern Tank or ESTP, but not both
  - □ In addition to delaying one of them 2-3 years, move other outside 5-year rate planning window
  - □ Fixes 5-year outlook but 10-year outlook still grim
  - □ Step increase: 10% 5% 5% 5% 5% 5%
- Numbers are still a little rough and may move +- a little over next few weeks

#### Inflation Scenarios

- Illustrate sensitivity of rates to outside forces we have less control over
- Baseline inflation assumption:
  - □ O&M Annual expense inflation = 4%
  - $\Box$  Borrowing costs = 5%
- Pessimistic inflation assumption:
  - O&M Annual expense inflation = 6% (has been 8% annual over past 5 years)
  - $\Box$  Borrowing costs = 7%
- Looking solely at Baseline Scenario Step Increase
  - Baseline Scenario Step Increase, Baseline Inflation: 27% 5% 5% 5% 5% 5%
  - □ Baseline Scenario Step Increase, Pessimistic Inflation: **39% 5% 5% 5% 5% 5%**
- O&M Annual expense inflation ~2x more important than borrowing cost inflation
  - □ E.g. of the extra 12% in rate increase, 8% was from O&M and 4% from borrowing costs

#### Rate Setting Recommended Outlook

- Raise rates enough to give future Councils options
  - Option to expand water capacity
  - Option to build second tower
  - Fund long term instead of short term decision making
    - Investments in preventative maintenance and system modernization
    - Investments in resiliency to breaks and failures
- High risk if we do not set rates realistically to meet projected costs
  - Removes options from future Councils
  - Leads to emergency rate increases to meet payroll while system decays
  - Round Hill historically drives rates back down whenever possible
    - Why we already have the lowest utility and tax rates of Loudoun towns
    - Lots of unknowns today with ill-defined capital projects and inflation climate
- Each major capital project will have its own separate decision process
  - □ Timing of construction, how to finance on case-by-case basis
  - Those decisions are far more consequential than the rate setting

### Next Steps

- Finalize CIP framework for budget and rate study today (April 5)
  - Establish overall level of rate increase (10% vs. 25%, etc.)
- Finalize detailed rate design and CIP plan at next meeting (April 19)
  - Step vs. phased, water vs. sewer split, etc.
  - Final CIP budget sheets
- Staff/Mayor prepare formal Rate Study report for review at following meeting (May 3)
  - Rates ready for advertisement, gather feedback on draft study